#### STATE OF ILLINOIS

### **ILLINOIS COMMERCE COMMISSION**

COMMONWEALTH EDISON COMPANY

Petition for approval of delivery services tariffs and tariff revisions and of residential delivery services implementation plan, and for approval of certain other amendments and additions to its rates, terms, and conditions No. 01-

Direct Testimony of

DANIEL E. THONE

Director of Planning & Analysis Commonwealth Edison Company

OFFICIAL FILE

I.C.C. DOCKET NO. 01-0423

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Witness Thone
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- 1 Q. Please state your name and business address.
- 2 A. My name is Daniel E. Thone. My business address is Three Lincoln Centre, Oakbrook
- 3 Terrace, Illinois 60181-4260.
- 4 Q. By whom are you employed and in what capacity?
- 5 A. I am Director of Planning and Analysis for Commonwealth Edison Company 6 ("ComEd").

#### Background & Qualifications

- 8 Q. What are your duties and responsibilities as Director of Planning and Analysis?
- I am responsible for cash management, risk management, project evaluation, 9 A. revenue forecasting and financial planning sections within the finance area. As a 10 result. I am responsible for reconciling all the cash accounts, producing the cash 11 flow, forecasting interest expense and interest income, and working with 12 Treasurer's Staff to optimize financing. I am responsible for the identification of 13 14 risks within the company and establishment of policies, procedures and tools for the proper mitigation of those risks. My management responsibilities include 15 economic analysis of large dollar discretionary expenditures in order to optimize 16 capital resources. I also have the responsibility for developing certain of the 17 company's forecasts. Finally, I manage the corporate financial modeling effort, 18 which includes coordination of the budget effort, variance reporting and scenario 19 development in support of the strategic planning effort. 20

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- 22 Q. What other positions have you held at ComEd?
- A. From 1990 through 1992, I was a Research Analyst in the Economic Analysis Section of 23 24 the Strategic Analysis Department. In 1993, I was promoted to Supervisor, Economic Analysis, Strategic Analysis Department and remained in that position until 1996. In 25 1996, I was promoted to Financial Analysis Administrator in the Strategic Analysis 26 27 Department and later that year was promoted to Director of Strategic Analysis. I held the position of Director of Strategic Analysis until May, 1998. I then served as Director of 28 Financial Planning until May 1999. I was assigned the responsibility of Assistant 29 Treasurer and held that position from May 1999 until October 2000 when I was named 30 Director of Finance. I assumed additional responsibilities in January 2001 and my title 31 32 was changed to Director of Financial Planning and Analysis.

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- Q. What business experience did you have prior to working for ComEd?
- 35 A. I was employed by NIPSCO Industries, Inc. ("NIPSCO") in 1975 as a District Engineer.
- During my 15-year tenure at NIPSCO, I held various other engineering positions, was
- promoted to Project Manager, then Senior Project Manager and finally to Senior Strategic
- 38 Planning Analyst.
- 39 Q. What is your educational background?
- 40 A. In 1975, I was awarded a Bachelors of Science Degree in Engineering from Purdue
- University. I was awarded a Masters of Science in Business Administration in 1985,
- from Indiana University and a Masters in Business Administration in 1991, also from
- 43 Indiana University.

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## 44 Overview of Testimony

- 45 Q. What is the purpose of your testimony?
- A. The purpose of my testimony is to present ComEd's minimum cost of equity. In reaching
  my conclusion, I considered the results from appropriate methodologies (i.e. commonly
  accepted financial techniques) that are used to estimate a fair cost of common equity. A
  fair equity return must meet the expectations of investors and therefore must consider
  investors' concerns that affect their investment decisions.
- 51 Q. What are your conclusions and recommendations?
- A. Based on the analysis and data discussed in my testimony, I conclude that, based on its proposed capital structure of 54% debt and 46% equity, ComEd's cost of equity is in the range of 11.8 to 16.7 percent. Based on all the reasons discussed in this testimony, I conclude that ComEd's cost of equity is, at a minimum, 13.25.
- 56 Q. How is your testimony organized?
- 57 A. I will discuss the following:

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- Need for granting fair market returns for a regulated utility
- Risk issues facing ComEd and the impact of these issues on the Company's stockholders
- Adjustments to calculations, based on other companies, to account for ComEd's specific leverage ratio
  - Methodologies used for calculating cost of common equity
- ♦ Comparison to published ROE estimates of comparable utilities

- 65 Q. What is a fair market return on ComEd's common equity?
- 66 A. There are principles governing fair return which have been previously articulated in court
- and utility regulatory decisions. These principles call for a regulated firm and its equity
- investors to have the opportunity to earn a return on its investment which:
- is commensurate with that of comparable risk enterprises;
- 70 2) provides confidence that the company can maintain its financial integrity; and
- 72 3) is adequate to attract capital on reasonable terms
- 73 The first principle becomes a very important issue in calculating a proper market return
- and the other two principles address the need for determining the proper market return by
- 75 regulators.
- 76 Q. Will you please discuss the need for determining the proper cost of equity?
- 77 A. The cost of common equity used in calculating a utility's revenue requirement must be
- 78 consistent with market expectations to ensure that regulation is meeting the company's
- financial needs. Regulation must act as a surrogate for competition and provide a fair
- return to investors, otherwise investors can readily invest in other enterprises that meet
- their criteria for return on investments. The inability of a company to attract capital and
- maintain financial viability will ultimately result in deteriorating operations and a risk to
- providing continuous service.

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## Risk Factors Affecting Utility Return on Equity

- 85 Q. Why do risk factors affect return on equity?
- A. There is a strong correlation between the risk that an investor is willing to undertake and
- the return that he will expect. The greater the risk, the higher potential returns must be to

- compensate for the volatility of the investment. Our economy has fluid capital markets that allow investors many choices in which to invest their money. When investors cannot expect adequate returns from one company, they can invest in another that will compensate them for assumed risks.
- Q. Does the restructuring of the electric utility industry affect the risks that will be considered by an equity investor in a delivery services business?

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- 94 A. Yes. By the very nature of making changes within the industry, there has been an increase in perceived risks for the distribution utility. This risk is in part due to general uncertainty, but there has been validation of real risks as experienced by utilities in California and other states as they moved forward in the transition.
- 98 Q. What are some of the notable risks that have been experienced by distribution utilities?
- One of the most important risks retained by distribution companies is the "obligation to 99 Α. 100 serve" or "provider of last resort" responsibility that traditional utilities have always assumed. This "obligation to serve" requires that the utility provide energy to a customer 101 if that customer cannot, or chooses not to, find another supplier. This includes, for 102 103 example, customers who may have access to alternative suppliers but do not like the prices those suppliers are offering. This last circumstance places a real burden on a 104 utility because it is likely that retail prices to that customer are below the market value. 105 The main driver for recent California debacles arose when utilities had to make retail 106 sales at prices below the prices at which they were able to buy energy in the wholesale 107 markets. With restructuring, utilities often do not have an adjustment mechanism for 108 power purchases and this exposes the "provider of last resort" to a significant risk. This 109

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other distribution business risks facing ComEd and other distribution companies include: legislative challenges, major capital expenditures for reliability, penalties due to service interruptions, potential for customer bypass, and technological changes that can abruptly alter historic load patterns. A full discussion of risks applicable to distribution companies is contained in the direct testimonies of ComEd witnesses, Sam Peltzman, Christopher L. Culp, ComEd Exhibits 9.0 and 10.0, respectively.

117 Q. What concerns has the financial community expressed regarding higher than originally
118 expected risks with utilities focusing on delivery services?

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- In the specific cases of California utilities, there has been significant concern resulting in credit rating downgrades. Rating agencies have noted similar potential liability issues with eastern utilities. Analysts have expressed concerns that some utilities may experience depressed earnings due to these types of liabilities. Warnings of depressed earnings will increase perceived risks, for which investors will seek higher compensation.
- Q. In addition to the business risks facing a delivery services company's operations, are there also financial risks relating to the company's capital structure?
- Yes. Even if companies in the same industry experience the same business results, companies that have greater percentages of debt in their capital structure will present a greater risk to equity shareholders that there will not be adequate earnings to pay their expected returns. Therefore, investors also consider financial risks when setting their return expectations for a company's stock. Investors can adjust their traditional calculations for return on equity to account for a specific company's leverage ratio.

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When a company's leverage ratio exceeds the industry norm, investors would expect additional return to compensate for that additional financial risk.

#### ComEd's Approach to Estimating its Required Return on Equity

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- What approach has ComEd used to estimate Return on Equity since it is no longer a publicly traded stock?
- ComEd has chosen ten electric and eight gas utilities which have available financial data 137 A. (i.e. they are publicly traded companies and covered by financial analysts) and are 138 considered comparable to ComEd because they derive most of their revenues from utility 139 operations. The electric companies were chosen because they, like ComEd, are not 140 heavily focused on generation assets. Gas utilities were included due to their primary 141 function as a delivery services provider, and the gas industry has already moved toward 142 deregulation. We also used credit ratings -- a criterion that has been used by ICC 143 witnesses in the past – to select appropriate companies. Our analysis utilizes companies 144 with similar credit ratings to ComEd, as established by Standard & Poors. The complete 145 list of comparable companies and criteria data is provided in ComEd Exhibit 8.1, 146 Schedule 1. 147
- 148 Q. How does ComEd use financial data from multiple companies and derive a value that is 149 applicable to it?
- 150 A. The first step is to choose comparable companies so that variations in business risk are
  151 reasonable. Examining their sources of revenues and publicly established credit ratings
  152 help accomplish achieving comparability. The next step is to limit variations in financial

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risks by unlevering<sup>1</sup> each company through appropriate modeling. As the variability between companies is reduced, they become more comparable on an equivalent basis, i.e. it is now more of a comparison between "apples and apples". Given this level of comparability, the companies' returns can be re-levered to the ComEd leverage ratio. Then, a market capitalization weighted average can be computed to provide an estimate of a portfolio of companies that have equivalent financial risk (i.e., because they have the same capital structure as ComEd). The simple average of estimates from the different methodologies is the final estimate for ComEd's expected return on equity.

161 Q. What methodologies did ComEd use to estimate expected return on equity?

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A. ComEd used three basic methodologies to arrive at a relevant range of return on equity
value that would be representative of ComEd's expected return on equity. These three
methodologies are: (1) the Discounted Cash Flow (DCF) model, (2) the Capital Asset
Pricing Model (CAPM), and (3) a comparison of Value Line estimates for Return on
Equity for the same comparable companies ComEd used in the other two methodologies.

#### Cost of Equity Adjustments for ComEd's Specific Leverage

- 168 Q. Would you describe the concept behind adjusting a specific company's expected common equity return for its degree of leverage?
- 170 A. In addition to business risk that has traditionally been measured by the financial
  171 community, economic theory and models are becoming more sophisticated and

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<sup>&</sup>lt;sup>1</sup> Leverage is the extent to which a firm uses debt financing. Unlevering is a process which begins with observable parameters (which reflects a firm's leverage) and calculates new parameters for an equivalent equity-only firm, i.e. a firm that holds no debt or preferred stock.

differentiating between firms based on their financial risk attributable to differing capital
structure. Essentially, a more highly levered company will have more interest payments
to be paid before the equity investor has claim to a company's profit. As the debt load
becomes larger and more cash is paid to bondholders, there becomes a greater possibility
that there will not be sufficient profits to pay the equity investor, since debt obligations
always have a higher claim to a company's available cash. As an investor recognizes
additional risks associated with an equity investment, the investor requires a higher
expected return to compensate for higher risk the investor is assuming. This relationship
between debt and stock holdings is readily portrayed in leverage ratios.

- 181 Q. What specific adjustments has ComEd made in its modeling to capture effects of leveraging?
- A. ComEd has used the Miller Model to adjust its discounted cash flow (DCF) modeling and
  the Hamada model to adjust its capital asset pricing model (CAPM) modeling. There
  have been no adjustments to the <u>Value Line</u> comparisons, but the Miller model could be
  used.
- Q. Could you describe the Miller model and explain why it is appropriate to use that model to determine ComEd's cost of common equity?
- 189 A. Yes. The Miller model is a means of measuring the effect on the cost of common equity
  190 due to changes in leverage in the capital structure based on the classic theory developed
  191 by Modigliani and Miller ("MM"). The MM model proposition II is:

The cost of equity to a levered firm is equal to (1) the cost of the equity to an unlevered firm in the same risk class plus (2) a risk premium whose size depends on the differential between the costs of equity and debt to an

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unlevered firm, the amount of financial leverage used, and the corporate 195 tax rate 2 196 This results in the Miller model formula used previously in ComEd ICC dockets which is 197 as follows: 198  $k_{L} = k_{H} + (k_{H} - (1 - T) \times k_{D}) \times (D + P) / E$ 199 Where 200  $k_L =$  leveraged cost of equity 201 T = Tax rate202  $k_{U}$  = unlevered cost of equity 203  $k_D$  = risk free long-term cost of debt 204 (D+P)/E = Debt-plus-Preferred Stock to Common Equity Ratio 205 206 207 The Miller model has previously been approved by the Commission to examine 208 209 210

these effects on equity return when capital structure changes occur. Adjusting for the capital structures of comparable companies used in the evaluation of cost of equity needs to be consistent with the capital structure used to determine ComEd's average cost of capital.

- How did you use the Miller model in your analysis? 213 Q.
- The Miller model was used directly within the DCF methodology. After initial DCF A. 214 calculations provide a low and high estimate, the equivalent return on equity for an 215 unlevered firm is calculated for each company, for both the high and low estimates. This 216 unlevering calculation provides return on equity values that investors would expect for an 217

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<sup>&</sup>lt;sup>2</sup> As noted in Financial Management - Theory and Practice by Eugene F. Brigham and Louis C. Gapenski, eighth edition

unlevered firm.	Now the estimates	for all of the companie	es' assume the same level of
financial risk.	Those values are	then re-levered using	ComEd's proposed capital
structure. The	esults are estimated	returns on equity for r	nultiple companies that now
approximate bot	h ComEd's business	and financial risk profil	es.

- Q. What value does a portfolio of companies approximating ComEd's business and financial risks provide in calculating return on equity?
- 224 A. The portfolio of companies can be used as a proxy for ComEd because there is no direct
  225 public measurement. That portfolio represents investors' expectations of a common
  226 equity return from ComEd or its equivalent financial proxy. This is also why weighting
  227 by market capitalization is the best method to achieve portfolio results.
- Q. Why wasn't the Miller model used in adjusting CAPM results?

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- 229 A. The Miller model could be applied on the calculated results, but following the same logic,
  230 Dr. Robert Hamada developed a modification to the CAPM model to account for a
  231 company's financial risks due to its capital structure. The Hamada model specifically
  232 modifies the beta coefficient to account for leverage effects.
- 233 Q. Can you describe the important concepts in the Hamada model?
- A. The most important concept is that the cost of equity in a levered firm includes return based on both business and financial risks. The incremental return for business risks is based on the unlevered beta and the market risk premium. The incremental return for financial risks is based on the unlevered beta, the market risk premium, the debt ratio, and

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238		the tax shield associated with debt. The Hamada model directly modifies the beta
239		coefficient to account for leverage effects.
240	Q.	What capital structure did you use in your application of the Miller and Hamada models?
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241	A.	We used ComEd's capital structure, which is set forth in ComEd's Exhibit 11.1, attached
242		to the testimony of Mr. John Ebright, ComEd Exhibit 11.0. For purposes of calculations,
243		rounded percentage values of 54% for debt and 46% for equity were used. There is no
244		proposed preferred stock.
245	Meth	odologies to Calculate Return on Equity
246		Discounted Cash Flow Analysis
247	Q.	Can you describe the DCF approach to determining the cost of equity?
248	A.	The DCF model incorporates two fundamental principles of finance theory in
249		determining the cost of equity. They are:
250		1. Investors value an asset based on future cash flows from that asset.
251		2. A dollar received in the future is valued less than a dollar received today.
252		Accordingly, a stock's price is equal to the present value of the cash flows investors
253		expect it to generate.
254	Q.	How did you use the DCF model to determine the rate of return on equity required by
255		investors?
256	A.	The model used in this analysis incorporates the timing associated with receiving
257		dividends. All utilities used in our analysis currently pay dividends on a quarterly basis.

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In order to account for the receipt of quarterly dividends, the model shown below was used:

$$k = \frac{\sum_{q=1}^{4} D_{0,q} (1+g)(1+k)^{1-[x+0.25(q-1)]}}{P_{0}} + g.$$

Where:

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262  $P_0 = Price per share of the company's stock at time period zero (now).$ 

 $D_{0,q}$  = The last dividend paid at the end of quarter q, where q = 1 to 4

k = The return the investor expects to earn on an alternative investment of the same risk, i.e., the investor's required rate of return.

x = The elapsed time between the stock observation and the first dividend payment dates (in years).

g = The expected annual dividend growth rate.

The model assumes dividends will grow at a constant rate, and the stock price equals the sum of the discounted value of each dividend.

- Q. Has this particular version of the DCF model been used previously?
- 272 A. Yes. This model was used by ICC witness Alan S. Pregozen. See Docket No. 99-0117.
- 273 We have followed Mr. Pregozen's prescribed methodology.
- Q. How is the growth rate parameter estimated?
- 275 A. The price of a common share reflects the market's expectation of that particular firm's
  276 future growth rate. This figure is not readily observable and is usually based on a

consensus of analysts' estimates. In order to gather a consensus of estimates, the earnings growth estimates provided by Zacks<sup>3</sup> and I/B/E/S<sup>4</sup> were used. ComEd Exhibit 8.1, Schedule 2 contains the consensus estimates from both sources.

280 Q. How was the stock price determined?

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- A. Stock prices reflect all information that is available about a particular firm. The stock prices shown in ComEd Exhibit 8.1, Schedule 3 are closing prices as of April 17, 2001<sup>5</sup>.
- 283 Q. What was the source for current dividend information?
- A. The source for dividend information, for the last four quarterly dividends, is as reported in Value Line for each comparable utility. I will describe Value Line in greater detail later in my testimony.
- 287 Q. Can you explain how growth rates were applied to future dividends?
- 288 A. Yes. It is assumed that each comparable utility would increase its dividend by an amount
  289 equal to the expected growth rate once during the next year. Exactly when this increase
  290 occurred was dependent upon how many quarters had passed since the last dividend
  291 increase. For example, if a utility increased its dividends two quarters ago, the
  292 assumption is that the next increase would occur after another two quarters have passed.
  293 In the event that the utility had not increased its dividend during the past four quarters, it
  294 is assumed it would be increased next quarter and remain at that level for the next year.

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<sup>&</sup>lt;sup>3</sup> http://my.zacks.com 4/13/01

<sup>4</sup> http://online.ibes.com 4/12/01

<sup>&</sup>lt;sup>5</sup> per http://Quicken.com 4/18/01

Dividend dates and expected dividend amounts are set forth on ComEd Exhibit 8.1, Schedule 3.

- Q. How does the elapsed time between the stock observation and the first dividend payment date, in years, apply to the calculation?
- A. Accurately determining the value of the next anticipated dividend requires measuring the time between the date the stock price is observed (here, April 17, 2001) and the dividend payment date. All subsequent dividends were assumed to be paid on a quarterly basis following the next dividend payment and discounted accordingly.
- Q. Did you adjust the results of the DCF analysis to account for financial leverage differences between ComEd and the sample companies?
- 305 A. Yes. After a DCF analysis was performed on each utility, an adjustment for the differences in financial leverage (as discussed above) was required. In order to account for these differences, the Miller Model was applied.

The Miller Model calculates the cost of equity for an unleveraged company using its levered cost of equity, a risk free cost of debt and a debt plus preferred stock to common equity ratio. In this analysis, each firm's levered cost of equity was unlevered by its own capital structure, then re-levered using ComEd's capital structure. The Miller model as used in this portion of the analysis is as follows:

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$$k_L = k_U + (k_U - (I - T) * k_D) * (D + P)/E$$

314 Where:

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 $k_L$  = The levered cost of equity

 $k_U$  = The unlevered cost of equity

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317		T = The corporate tax rate
318		$k_D$ = The risk-free interest rate
319		(D+P)/E = Debt plus preferred stock to common equity ratio
320		Once the Miller Model calculations were completed for each utility, a weighted average,
321		based on market capitalization, was applied to the results.
322	Q.	Based upon the DCF analysis, what is the required return for your comparable electric
323		and gas utilities?
324	A.	Based upon the DCF methodology and the necessary Miller Model adjustment, the
325		required return for the electric comparables ranged from 11.41% to 14.99%, with a
326		midpoint of 13.20%. The required return for the gas comparables ranged from 16.38% to
327		16.99%, with a midpoint of 16.68%. Additional information is provided in ComEd
328		Exhibit 8.1, Schedules 4 and 5.
329		Capital Asset Pricing Model (CAPM) Analysis
330	Q.	Will you describe the Capital Asset Pricing Model?
331	A.	Yes. It is beneficial to begin with a short discussion of business risks seen by investors.
332		Business risks reflect the variation in profitability that exists between companies. These
333		business risks can be categorized as systematic and non-systematic risks. An investor can
334		diversify away non-systematic risk by investing in a portfolio of multiple companies. As
335		more companies are added to the portfolio, it will more closely represent the market
336		itself.
337		CAPM measures investors' expected equity return for a particular firm $(R_s)$ ,
338		accounting for systematic risk compared to the overall equity market. The CAPM

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requires the calculation of several inputs. First, an estimate of a risk-free rate  $(R_{r})$  must 339 be determined. Second, the expected return to the market as whole  $(R_m)$  must be 340 determined. The risk-free rate is then subtracted from the market return to obtain the 341 Market Risk Premium (MRP), an indication of the premium investors require over the 342 risk-free rate for risk assumed by purchasing equities. Third, the individual firm's beta 343 (β), or relative risk in relation to the equity market as a whole, is calculated. The beta is 344 then multiplied by the market risk premium to obtain the risk premium associated with 345 that particular firm. Finally, the resulting risk premium is added to the risk-free rate to 346 calculate an individual firm's required equity return. The CAPM is mathematically 347 depicted as 348

$$R_s = R_{rf} + \beta x (R_m - R_{rf})$$

- 350 Q. Did your application of the CAPM account for financial leverage?
- Yes. In order to estimate an accurate beta, the CAPM model was adjusted to account for 351 A. the fact that ComEd's leverage differs from that of the comparable utilities. 352 difference in financial leverage had to be removed prior to calculation of the comparable 353 utilities' betas. Once the unlevered beta was determined, it was re-levered for ComEd's 354 355 capital structure. As per Brigham and Gapenski, Financial Management, Theory and Practice, Seventh Edition at 542-543, "[T]he beta of any firm is equal to the beta the firm 356 would have if it used zero debt, adjusted upward by a factor that depends on (1) the 357 corporate tax rate and (2) the amount of financial leverage employed. Therefore, the 358

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firm's market risk, which is measured by  $\beta$  (beta), depends on both the firms business risk as measured by  $\beta_u$  and it's financial risk as measured by: <sup>6</sup>

$$\beta - \beta_u = \beta_u * (1-T) * (D/S).$$

These relationships can be used to help estimate a company's or a division's cost of equity. In both instances, we proceed by obtaining betas for similar publicly traded firms and then 'lever them up or down' to make them consistent with our own firm's (or division's) capital structure and tax rate. The result is an estimate of our firm's (or division's) beta, given (1) its business risk as measured by the betas of the other firms in the same line of business and (2) its financial risk as measured by its own capital structure and tax rate".

369 Q. What information is used to determine the risk-free rate?

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- 370 A. The current yield of thirty-year U.S. Treasury bonds (5.71%) was used as a measure of the risk-free rate<sup>7</sup>.
- Q. Why was the thirty-year U.S. Treasury bond used as an estimate of the risk-free rate?
- 373 A. The proxy for the risk-free rate should reflect similar expectations for inflation as the 374 security being evaluated and be virtually risk-free. The proxy's duration, or life 375 expectancy, should also be similar to the duration of the equity investment. The thirty-

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<sup>&</sup>lt;sup>6</sup> This equation can also be shown as  $\beta = \beta_U[1 + (1 - T) * (D/S)]$ . Additionally, when revised to account for preferred stock, the equation becomes  $\beta = \beta_U[1 + \beta_U * (P/S) + (1 - T) * (D/S)]$ , as used in this testimony.

<sup>&</sup>lt;sup>7</sup> The Federal Reserve Board, Federal Reserve Statistical Release: Selected Interest Rates, H15 Daily Update, <a href="http://federalreserve.gov/releases/H15/update/">http://federalreserve.gov/releases/H15/update/</a>, April 27, 2001.

- year T-Bond most closely matches the long-term duration of the equity investment. It is also virtually risk-free because it is an obligation of the Federal Government.
- 378 Q. How is the investor's expected return to the market estimated?

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- A. The investors' expected return to the market was estimated by using the Standard & 379 Poors 500 (S&P 500) as a proxy for the market as a whole. This was accomplished by 380 performing a DCF analysis of each company within the index, and then taking a weighted 381 average, based upon market capitalization, of the results. Dividends, closing market 382 383 prices, and the number of common shares as published in the April 2001 edition of Standard and Poors Security Owner's Stock Guide were utilized. Growth rate estimates 384 were obtained from Zacks Earnings Forecaster, March 2001, and I/B/E/S online.8 Firms 385 not paying a dividend as of March 31, 2001 or without growth rate estimates from either 386 Zacks or I/B/E/S were excluded from the analysis. The weighted average results of the 387 DCF analysis of the remaining 351 companies, comprising 79.39% of the S&P 500's 388 market capitalization, was 15.69%. 389
- 390 Q. What is the resulting market risk premium?
- 391 A. By subtracting the risk-free rate (5.71%) from the expected return of the market 392 (15.69%), the market risk premium was determined to be 9.98%.
- 393 Q. How was the ComEd beta estimated?

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<sup>&</sup>lt;sup>8</sup> http://www.ibes.com/ April 29, 2001

- A. Because ComEd's stock is no longer actively traded and its beta is no longer published,
  an estimation had to be developed. This was accomplished by first obtaining the levered
  betas as published in Value Line for our group of comparable electric and gas utilities.
  The betas were then unlevered using the methodology described above, and re-levered
  using ComEd's Debt/Equity Ratio.
- 399 Q. Why were Value Line betas chosen?
- 400 A. <u>Value Line</u> betas have been consistently used by the ICC staff in previous rate cases. For
  401 example, please see ICC Docket No. 00-0802, Direct Testimony of Michael McNally,
  402 and ICC Docket No. 99-0117, Direct Testimony of Alan S. Pregozen. ComEd agrees
  403 with the use of Value Line betas for the reasons cited in those dockets.
- Q. What calculations did ComEd perform to arrive at its CAPM estimate for return on equity?
- As discussed above, the beta of each comparable utility was unlevered by removing debt from the equation. This was calculated for each utility by using the Hamada model,  $\beta = \beta_u [1 + P/S + (1 T) * (D/S)], \text{ which can be expressed as:}$

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$$\beta_{u} = (1 + (P/S) + ((1 - T) * D/S))$$

- where  $\beta_u$  = the unlevered beta, P = value of preferred stock, S = market value of equity, T = the corporate tax rate, and D = value of total debt.
- Once each beta was unlevered, it was then re-levered using ComEd's debt/equity ratio of 1.17 (54/46), and a rate of return was calculated using the Hamada version of the CAPM equation along with the risk-free rate of 5.71%, the market return of 15.69% and a

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416		resulting MRP of 9.98%, and ComEd's corporate tax rate of 39.67%. The equation is as
417		follows:
418		$R_s = R_{rf} + ((\beta_u * (1 + ((1 - T) * D/E)))) * MRP)$
419		A weighted average, based upon market capitalization, was then applied to the resulting
420		returns to equity.
421	Q.	What are the results of the CAPM analyses?
422	A.	The CAPM model estimates for the electric comparables range from 10.20% to 12.47%,
423		with a weighted average of 11.78%. The CAPM results for the gas comparables ranged
424		from 12.36% to 14.01%, with a weighted average of 13.40%. The calculated values are
425		shown in ComEd Exhibit 8.1, Schedule 6.
426		Comparable ROE Expectations
<b>1</b> 27	Q.	How did ComEd determine comparable return on equity expectations?
128	A.	ComEd has chosen the same comparable companies used in the DCF and CAPM
129		analyses. Value Line provides return on equity estimates for companies on which it
130		reports data. This methodology is a straightforward observation of Value Line's analysis
<b>4</b> 31		and reporting of returns on equity.

- 432 Q. What is the basis for the <u>Value Line</u> estimates?
- A. <u>Value Line</u> specifically lists its estimates for future years. The current estimates are reported for the period 2003 through 2005.
- 435 Q. How do <u>Value Line</u> estimates affect investor expectations?

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- 436 A. <u>Value Line</u> is a well-respected source of investment information that has been in the
  437 business for 70 years. Many investors rely on it for reliable and impartial reporting.
  438 Future estimates provided by <u>Value Line</u> are used by investors in setting their return
  439 expectations, as well as for garnering investment ideas and comparing firms within an
  440 industry.
- 441 Q. Does ComEd unlever and re-lever the Value Line estimates?
- A. No. ComEd has not unlevered and re-levered the <u>Value Line</u> estimates because it is unclear, given the expected sophistication and thoroughness of <u>Value Line</u> analyses, if investors would expect more return on equity than reported in *The Value Line Investment*Survey.
- 446 Q. What are the results of the <u>Value Line</u> return on equity analysis?
- A. The <u>Value Line</u> expected return on equity for ComEd's comparable utilities range from 11% to 23%. The market weighted average of electric utilities is 14.13%; and the market weighted average for the gas utilities is 13.37%. The complete listing is provided as ComEd Exhibit 8.1, Schedule 7.

#### Other Issues with ROE Estimations

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- 452 Q. Is there a difference between basing return on equity calculations on book values versus
  453 market values?
- 454 A. Yes. The market investor does not consider book values in his evaluation of companies.
- Return expectations are based on market values. If a company issues new stock, the price
- paid by an investor is the current stock price which is the same as market value.

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457 Q. How would return on equity estimates be affected when applied to book value for equity?

458 A. Usually, a company's market value of equity exceeds its book value. Given that an

459 investor's return expectation is based on market value, the same return available to the

460 investor will be a higher percentage of the smaller book value. In other words, where

461 market value is greater than book value, a calculated return on book value will have to be

462 higher than the same return calculated on market value.

#### Summary of Results

- 464 Q. Can you provide a summary of the return on equity analysis?
  - A. ComEd has calculated the return on equity for electric utility comparables and gas utility comparables using DCF and CAPM methodologies and has reviewed Value Line return on equity projections. The comparables were treated as a portfolio that began with similar business risks and was then adjusted to reach the same financial risks. The best estimates for the equivalent portfolio from electric utilities are: DCF = 13.20% (midpoint of high and low growth estimates); CAPM = 11.78%, and Value Line = 14.13%. This results in an "electric utility portfolio" average of 13.04%.

The best estimates for the equivalent portfolio from gas utilities are: DCF = 16.68% (midpoint of high and low growth estimates); CAPM = 13.40%, and Value Line ROE projections = 13.37%. This results in a "gas utility portfolio" average of 14.49%. Weighing the electric and gas portfolio estimates by the market capitalization of the underlying companies results in an expected ROE value of 13.46%. This is summarized in ComEd Exhibit 8.1, Schedule 8.

## Q. What is your conclusion?

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A. ComEd has systematically and fairly evaluated the return on equity that its investors will
expect. ComEd's approach has been to: select highly representative utility companies as
comparables, utilize standardized practices and methodologies in calculations, identify
emerging business risks in the industry and company specific financial risks, and follow
the accepted procedures established by the ICC. Because of the overall approach taken,
ComEd's conclusion is that its cost of equity is conservatively estimated to be at least
13.25%.

- 486 Q. Does this conclude your testimony?
- 487 A. Yes.

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Schedule 1

# List of Comparable Utilities

	Revenue from Utility Operations	S&P Rating	Market Cap	Total Debt	Preferred Stock
Electric Utility					
Cinergy	95.43%	BBB+	\$5,100	\$3,838	\$81
ConEd, Inc	91.74%	Α	\$7,800	\$5,624	\$250
DPL, Inc	88.63%	BBB+	\$3,900	\$1,798	\$552
DQE, Inc	85,92%	BBB+	\$1,800	\$1,504	\$247
Energy East	94.48%	A-	\$2,200	\$2,745	\$44
Idacorp, Inc	81.98%	Α	\$1,800	\$855	\$106
Kansas City P & L	99.57%	A-	\$1,700	\$1,130	\$189
Nstar	100.00%	A-	\$2,200	\$2,621	\$93
PEPco	85.27%	$\mathbf{A}$	\$2,500	\$3,368	\$215
UIL Holdings	77.46%	BBB+	\$700	\$603	\$0

	Revenue from Utility Operations	S&P Rating	Market Cap	Total Debt	Preferred Stock
Gas Utility					
Atmos Energy	91.76%	A-	\$900	\$549	\$0
Cascade Natural Gas	100.00%	BBB+	\$225	\$135	\$0
Keyspan	91.63%	Α	\$5,400	\$2,503	\$84
New Jersey Resources	64.25%	Α	\$700	\$433	\$0
Nicor, Inc	82.51%	A+	\$1,700	\$914	\$6
Northwest Natural Gas	100.00%	Α	\$600	\$479	\$35
Peoples Energy	78.59%	A+	\$1,600	\$1,160	\$0
Piedmont	100.00%	A	\$1,100	\$583	\$0

Schedule 2 **Growth Rate Estimates** 

	Growth I	Estimates	Growth Estimates		
Electric Utility	IBES <sup>1</sup>	Zacks <sup>2</sup>	Low Growth	High Growth	
Cinergy	5.43%	5.00%	5.00%	5.43%	
ConEd	7.70%	3.50%	3.50%	7.70%	
DPL	9.06%	9.69%	9.06%	9.69%	
DQE	6.86%	6.53%	6.53%	6.86%	
Energy East	9.26%	6.00%	6.00%	9.26%	
Idacorp, Inc	4.00%	10.00%	4.00%	10.00%	
Kansas City P & L	5.33%	5.55%	5.33%	5.55%	
Nstar	11.94%	6.67%	6.67%	11.94%	
PEPco	5.21%	4.66%	4.66%	5.21%	
UIL Holdings	3.67%	3.00%	3.00%	3.67%	

	Growth E	Estimates	Growth Estimates		
Gas Utility	IBES <sup>3</sup>	Zacks <sup>4</sup>	Low Growth	High Growth	
Atmos Energy	6.93%	7.20%	6.93%	7.20%	
Cascade Nat'l Gas	4.27%	3.83%	3.83%	4.27%	
Keyspan Corp	9.64%	9.62%	9.62%	9.64%	
New Jersey Res.	6.83%	6.43%	6.43%	6.83%	
Nicor, Inc	6.13%	6.48%	6.13%	6.48%	
Northwest Nat'l Gas	4.33%	6.40%	4.33%	6.40%	
Peoples Energy	6.25%	5.93%	5.93%	6.25%	
Piedmont Nat'l Gas	5.43%	7.50%	5.43%	7.50%	

<sup>1</sup> http:// www.ibes.com 4/12/01, 4/13/01 2 http:// www.my.zacks.com 4/13/01 3 http:// www.ibes.com 4/16/01 4 http:// www.my.zacks.com 4/16/01

Schedule 3 **Quarterly Dividends and Stock Prices As of 4/17/01** 

	04/17/20015	Current	Quarterly	Dividend <sup>6</sup>		Next Dividend
						Payment Date
Electric Utility	Stock Price	D <sub>0,1</sub>	$D_{0,2}$	D <sub>0,3</sub>	D <sub>0,4</sub>	
Cinergy	\$35.41	\$0.450	\$0.450	\$0.450	\$0.450	5/15/01
ConEd	\$38.59	\$0.545	\$0.545	\$0.545	\$0.550	6/15/01_
DPL	\$30.02	\$0.235	\$0.235	\$0.235	\$0.235	6/01/01
DQE	\$30.78	\$0.400	\$0.400	\$0.400	\$0.420	7/01/01
Energy East	\$19.97	\$0.220	\$0.220	\$0.220	\$0.230	5/15/01
Idacorp, Inc	\$40.80	\$0.465	\$0.465	\$0.465	\$0.465	5/15/01
Kansas City P&L	\$26.45	\$0.415	\$0.415	\$0.415	\$0.415	6/20/01
Nstar	\$38.65	\$0.500	\$0.500	\$0.500	\$0.515	5/01/01
PEPco	\$22.24	\$0.415	\$0.415	\$0.415	\$0.250	6/30/01
UIL Holdings	\$50.29	\$0.720	\$0.720	\$0.720	\$0.720	7/01/01
Gas Utility	Stock Price	$D_{0,1}$	$D_{0,2}$	D <sub>0,3</sub>	D <sub>0,4</sub>	
Atmos Energy	\$22.48	\$0.29	\$0.29	\$0.29	\$0.29	6/12/01
Cascade Natural Gas	\$19.85	\$0.24	\$0.24	\$0.24	\$0.24	5/15/01
Keyspan Corporation	\$40.82	\$0.45	\$0.45	\$0.45	\$0.45	5/01/01
New Jersey Resources	\$42.90	\$0.43	\$0.43	\$0.43	\$0.44	7/01/01
Nicor, Inc	\$39.69	\$0.42	\$0.42	\$0.42	\$0.42	5/01/01
Northwest Natural Gas	\$23.29	\$0.31	\$0.31	\$0.31	\$0.31	5/15/01
Peoples Energy Corp.	\$40.97	\$0.50	\$0.50	\$0.50	\$0.51	7/15/01
Piedmont Natural Gas	\$36.30	\$0.37	\$0.37	\$0.37	\$0.39	7/15/01

http://www.quicken.com 4/17/01 closing prices
 Per Value Line

## Schedule 4

# DCF ROE Results (Low Growth Estimates)

Electric Utility	Initial DCF	Unlevered DCF	Relevered DCF
Cinergy	10.64%	7.516%	12.29%
ConEd	9.50%	6.898%	10.95%
DPL	9.06%	6.949%	11.06%
DQE	12.35%	7.961%	13.26%
Energy East	10.95%	6.754%	10.64%
Idacorp, Inc	8.97%	7.049%	11.28%
Kansas City P & L	12.30%	8.430%	14.28%
Nstar	12.47%	7.488%	12.23%
PEPco	9.38%	5.886%	8.75%
UIL Holdings	9.12%	6.493%	10.07%
		Weighted Average	11.41%

Gas Utility	Initial DCF	Unlevered DCF	Relevered DCF
Atmos Energy	12.57%	9.115%	15.77%
Cascade Natural Gas	9.10%	6.978%	11.13%
Keyspan Corporation	14.81%	11.127%	20.14%
New Jersey Resources	10.78%	7.976%	13.30%
Nicor, Inc	10.85%	8.247%	13.88%
Northwest Nat'l Gas	10.19%	7.080%	11.35%
Peoples Energy Corp.	11.19%	7.935%	13.21%
Piedmont Natural Gas	9.89%	7.657%	12.60%
		Weighted Average	16.38%

<sup>(1)</sup> Unlevered results are re-levered to ComEd's ratio of 1.17 debt/equity ratio, based on 54% debt and 46% equity capital structure proposed by ComEd

(2) Weighted averages are weighted by market capitalization

## Schedule 5

## DCF Results (High Growth Estimates)

Electric Utility	Initial DCF	Unlevered DCF	Relevered DCF
Cinergy	11.11%	7.78%	12.87%
ConEd	13.87%	9.39%	16.37%
DPL	13.35%	9.63%	16.88%
DQE	12.70%	8.13%	13.64%
Energy East	14.33%	8.25%	13.88%
Idacorp, Inc	15.43%	11.26%	20.43%
Kansas City P & L	12.54%	8.57%	14.58%
Nstar	17.98%	9.95%	17.60%
PEPco	9.95%	6.12%	9.26%
UIL Holdings	9.85%	6.88%	10.92%
		Weighted Average	14.99%

Gas Utility	Initial DCF	Unlevered DCF	Re-levered
Atmos Energy	12.86%	9.29%	16.16%
Cascade Nat'l Gas	9.57%	7.27%	11.77%
Keyspan	14.83%	11.14%	20.18%
New Jersey Resources	11.19%	8.23%	13.85%
Nicor, Inc	11.22%	8.49%	14.41%
Northwest Nat'l Gas	12.44%	8.30%	13.99%
Peoples Energy Corp.	11.52%	8.13%	13.62%
Piedmont Natural Gas	12.01%	9.05%	15.62%
		Weighted Average	16.99%

Unlevered results are re-levered to ComEd's ratio of 1.17 debt/equity ratio, based on 54% debt and 46% equity capital structure proposed by ComEd

2) Weighted averages are weighted by market capitalization

Schedule 6 **CAPM Input Parameters** 

Electric Utility	Value Line	(D+P)/E	Unlevered	ROE re-levered
,	Beta	Ratio	Beta	to ComEd
Cinergy	0.55	0.77	0.37	12.09%
ConEd	0.55	0.75	0.37	12.10%
DPL	0.55	0.60	0.39	12.31%
DQE	0.50	0.97	0.30	10.90%
Energy East	0.60	1.27	0.34	11.48%
Idacorp, Inc	0.50	0.53	0.37	12.05%
Kansas City P & L	0.60	0.78	0.40	12.47%
Nstar	0.55	1.23	0.31	11.03%
PEPco	0.50	1.43	0.26	10.20%
UIL Holdings	0.55	0.86	0.36	11.88%
			Weighted Average	11.78%

Gas Utility	Value Line	(D+P)/E	Unlevered	ROE re-levered
•	Beta	Ratio	Beta	to ComEd
Atmos Energy	0.55	0.61	0.40	12.56%
Cascade Nat'l Gas	0.55	0.60	0.40	12.59%
Keyspan	0.60	0.48	0.46	13.61%
New Jersey Resources	0.55	0.62	0.40	12.54%
Nicor, Inc	0.60	0.54	0.45	13.41%
Northwest Nat'l Gas	0.60	0.86	0.39	12.36%
Peoples Energy	0.70	0.73	0.49	14.01%
Piedmont	0.60	0.53	0.45	13.46%
			Weighted Average	13.40%

- 1) Unlevered results are re-levered to ComEd's ratio of 1.17 debt/equity ratio, based on 54% debt and 46% equity capital structure proposed by ComEd
  2) Weighted averages are weighted by market capitalization

Schedule 7

Value Line ROE Expectations

		Value Line
	Market Cap	2003 -2005
Electric Utility		Expected ROE
Cinergy	\$5,100	13.5%
ConEd, Inc	\$7,800	11.0%
DPL, Inc	\$3,900	23.0%
DQE, Inc	\$1,800	17.0%
Energy East	\$2,200	14.5%
Idacorp, Inc	\$1,800	12.0%
Kansas City P & L	\$1,700	14.0%
Nstar	\$2,200	13.0%
PEPco	\$2,500	12.5%
UIL Holdings	\$700	11.0%
	\$29,700	
Weighted Average		14.13%
Gas Utility		
Atmos Energy	\$900	20.0%
Cascade Natural Gas	\$225	16.0%
Keyspan	\$5,400	12.5%
New Jersey Resources	\$700	15.0%
Nicor, Inc	\$1,700	14.0%
Northwest Natural Gas	\$600	11.0%
Peoples Energy	\$1,600	12.0%
Piedmont	\$1,100	13.0%
	\$12,225	
Weighted Average		13.37%

## Schedule 8

## **Cost of Equity Summary**

## **Electric Comparables**

CAPM	11.78%
Value Line ROE Estimates	14.13%
DCF*_	13.20%
Average of three methods =	13.04%
Gas Comparables	
CAPM	13.40%
Value Line ROE Estimates	13.37%
DCF*_	16.68%
Average of three methods =	14.49%
Average of Electric & Gas =	13.76%
Weighted Average of Electric & Gas =	13.46%

<sup>\*</sup>DCF represents midpoint of high and low growth weighted averages